SUPREME COURT, STATE OF COLORADO TWO EAST 14TH AVENUE DENVER, COLORADO 80203

CASE NO. 05SA157

ORIGINAL PROCEEDING IN UNAUTHORIZED PRACTICE OF LAW,05UPL9

RECEIVED

JUL 2 0 2005

Petitioner:

REGULATION COUNSEL

THE PEOPLE OF THE STATE OF COLORADO,

ν.

Respondent:

LUIS LOBO.

ORDER OF COURT

Upon consideration of the Petition for Injunction,
Order to Show Cause and the Stipulation, Agreement and Affidavit
Consenting to an Order of Injunction filed herein, and now being
sufficiently advised in the premises,

IT IS THIS DAY ORDERED that the recommendation of the Presiding Disciplinary Judge is adopted. The court determines as a matter of law that the Respondent has been engaged in the unauthorized practice of law. THEREFORE, Respondent LUIS LOBO is ENJOINED from further conduct found to constitute the unauthorized practice of law.

IT IS FURTHER ORDERED that Respondent is assessed costs of these proceedings in the amount of \$542.50. Said costs to be paid to the Office of Attorney Regulation Counsel, 600 17th St., Suite 200-S within thirty days of the date of this order.



James C. Coyle Deputy Regulation Counsel

Robert J. Driscoll Driscoll Law Office 455 Sherman St., Ste 310 Denver, CO 80203 SUPREME COURT, STATE OF COLORADO

2 East 14th Avenue, 4th Floor

Denver, Colorado 80203

ORIGINAL PROCEEDING IN UNAUTHORIZED

PRACTICE OF LAW

Petitioner:

THE PEOPLE OF THE STATE OF COLORADO

Respondent:

LUIS LOBO

James C. Coyle # 14970 Deputy Regulation Counsel Attorney for Petitioner 600 17th Street, Suite 200-South

Denver, CO 80202

Phone Number: (303) 866-6435 Fax Number: (303) 893-5302 **▲ COURT USE ONLY ▲**

Case Number: 05UPL009

OSSAIST

STIPULATION, AGREEMENT AND AFFIDAVIT CONSENTING TO AN ORDER OF INJUNCTION

On this <u>AB4</u> day of June, 2005, James C. Coyle, Deputy Regulation Counsel; and Luis Lobo, the respondent, by and through his attorney Robert J. Driscoll; enter into the following stipulation, agreement, and affidavit consenting to an order of injunction ("stipulation") and submit the same to the Colorado Supreme Court for a finding and order of injunction pursuant to C.R.C.P. 229-237.

- 1. The respondent resides at 530 Winona Court, Denver, Colorado 80204. The respondent is not licensed to practice law in the State of Colorado.
- 2. The respondent enters into this stipulation freely and voluntarily. No promises have been made concerning future consideration, punishment, or lenience in the above-referenced matter. It is the respondent's personal decision, and the respondent affirms there has been no coercion or other intimidating acts by any person or agency concerning this matter.
- 3. The respondent is familiar with the rules of the Colorado Supreme Court regarding the unauthorized practice of law. The respondent acknowledges the right to a full and complete evidentiary hearing on the above-referenced petition for injunction. At any such hearing, the respondent would have the right to be represented by counsel, present evidence, call witnesses,

and cross-examine the witnesses presented by the petitioner. At any such formal hearing, the petitioner would have the burden of proof and would be required to prove the charges contained in the petition for injunction by a preponderance of the evidence. Nonetheless having full knowledge of the right to such a formal hearing, the respondent waives that right.

- 4. The respondent and the petitioner stipulate to the following facts and conclusions:
- a. The respondent prepared an "application to replace permanent resident card" (a form I-90) on behalf of Jesus Chavez for filing with the U.S. Office of Citizenship and Immigration Services. The respondent signed said application under the section entitled "Part V. Signature of person preparing form, if other than above." The respondent declared that he prepared the application at the request of Mr. Chavez and that the application was based on all information of which the respondent had knowledge.¹
- b. The respondent knew at the time he prepared Mr. Chavez' immigration application in February 2005 that he was not authorized to prepare such application, as the respondent had previously entered into a C.R.C.P. 232.5(d)(3) agreement to no longer engage in such conduct (the selection and preparation of immigration documents) with the Unauthorized Practice of Law Committee. The date of that agreement was September 23, 2003.
- c. By preparing Mr. Chavez' immigration application, the respondent engaged in the unauthorized practice of law in Colorado.
- d. On and before April 28, 2005, the respondent used business cards and signage that held himself out as a "notario publico." C.R.S. §12-55-110.3 specifically precludes respondent from using the phrase "notario publico" to advertise his services. The use of the phrase "notario publico" also leads reasonable consumers of legal services, who have previously resided in Mexico and certain other countries, to believe that the respondent is able to perform certain legal services on their behalf.
- e. The above business card also held the respondent out as being able to provide immigration services. This language can also lead reasonable

¹ Under federal immigration regulations, the practice of law includes the "act or acts of any person appearing in any case, either in person or through the preparation or filing of any brief or other document, paper, application, or petition on behalf of another person or client before or with the service (n/k/a CIS) or any officer of the service, or the board." See 8 C.F.R. 292.1. "Even advice limited to something as 'simple' as selecting and completing the proper service form constitutes the practice of law, since this advice depends on a legal conclusion if the client is eligible for the particular benefit." See Memo, T. Alex Aleinikoff, General Counsel, January 18, 1995, reprinted in 1972, Interpreter Releases, 538-39 (April 17, 1995).

consumers to believe that the respondent can select or prepare immigration forms.

- f. By holding himself out as a "notario publico" who can provide "immigration" services, the respondent has engaged in the unauthorized practice of law in Colorado.
- g. In mitigation, the respondent removed the improper signage and discontinued the use of the business cards in May 2005. The respondent affirms that he will no longer use such language on any sign, business card or other written communication.
- 5. The respondent has read and studied the petition for injunction and is familiar with the allegations therein, and a true and correct copy of the petition for injunction is attached to this stipulation as Exhibit A.
- 6. Pursuant to C.R.C.P. 251.32, the respondent agrees to pay the costs and administrative costs in the sum of \$542.50 incurred in conjunction with this matter within thirty (30) days after the acceptance of the stipulation by the Colorado Supreme Court.

RECOMMENDATION FOR AND CONSENT TO ORDER OF INJUNCTION

Based on the foregoing, the parties hereto recommend that an order be entered enjoining the respondent from the unauthorized practice of law, and requiring that the respondent pay costs in the amount of \$542.50.

Luis Lobo, the respondent; Robert J. Driscoll, attorney for the respondent; and James C. Coyle, attorney for petitioner, acknowledge by signing this document that they have read and reviewed the above.

Luis Lobo, Respondent

1550 S. Federal Blvd., #K or #H

Denver, CO 80219

530 Winona Court Conver, CO 80204 (Caphone: (303) 922-5300

STATE OF COLORADO

CITY AND COUNTY OF

Subscribed and sworth the me this day of June, 2005, by Luis Lobo, respondent.

Witness my hand and official seal.

Notary Public (

My commission expires: 11/16/08

James C. Coyle, #14970

Deputy Regulation Counsel

600 17th Street, Suite 200-South

Denver, Colorado 80202

Telephone: (303) 866-6435

Attorney for Petitioner

Robert J. Driscoll, #5729

455 Sherman Street, Suite 310

Denver, Colorado 80203

Telephone: (303) 534-3233

Attorney for Respondent

FILED IN THE SUPREME COURT

MAY 2 5 2005

OF THE STATE OF COLORADO

SUSAN J. FESTAG, CLERK

SUPREME COURT, STATE OF COLORADO 2 East 14th Avenue, 4th Floor Denver, Colorado 80203

ORIGINAL PROCEEDING IN UNAUTHORIZED PRACTICE OF LAW

Petitioner:

THE PEOPLE OF THE STATE OF COLORADO

Respondent: LUIS LOBO

James C. Coyle # 14970 Deputy Regulation Counsel Attorney for Petitioner 600 17th Street, Suite 200-South Denver, CO 80202

Phone Number: (303) 866-6435

▲ COURT USE ONLY

Case Number: 05UPL009 055A157

Fax Number: (303) 893-5302

PETITION FOR INJUNCTION

Petitioner, by and through James C. Coyle, Deputy Regulation Counsel, and upon authorization pursuant to C.R.C.P. 234(a), respectfully requests that the Colorado Supreme Court issue an order pursuant to C.R.C.P. 234 directing the respondent to show cause why he should not be enjoined from the unauthorized practice of law. As grounds therefor, counsel states as follows:

1. The respondent, Luis Lobo, is not licensed to practice law in the state of Colorado. The respondent's last known business address is 1550 S. Federal Blvd., Unit K, Denver, Colorado 80219. The respondent's last known residential address is 530 Winona Court, Denver, Colorado 80204.

CLAIM I

The U.S. Department of Homeland Security Office of Citizenship and Immigration Services ("CIS") is a federal agency that processes immigration

EXHIBIT

¹ The Unauthorized Practice of Law ("UPL") Committee authorized the filing of this petition on May 13, 2005.

applications. In February 2005, CIS supervisor Mary Mishke forwarded to the Office of Attorney Regulation Counsel and the Unauthorized Practice of Law Committee a copy of an "application to replace permanent resident card," a form I-90, filed by Jesus Chavez. Mr. Chavez signed his name on said application on February 16, 2005.

- 3. The respondent Luis Lobo signed said application under the section entitled "Part V. Signature of person preparing form, if other than above." The respondent declared that he prepared the application at the request of Mr. Chavez and that the application was based on all information of which the respondent had knowledge.² A copy of said application is attached hereto as **Exhibit 1**.
- 4. The respondent knew at the time he prepared Mr. Chavez' immigration application in February 2005 that he was not allowed to prepare such application, as the respondent had previously entered into a C.R.C.P. 232.5(d)(3) agreement to no longer engage in such conduct (the selection and preparation of immigration documents) with the Unauthorized Practice of Law Committee. The date of that agreement was September 23, 2003.
- 5. By preparing Mr. Chavez' immigration application, the respondent engaged in the unauthorized practice of law in Colorado.

WHEREFORE, petitioner prays at the conclusion hereof.

CLAIM II

- 6. Petitioner incorporates paragraph 1 above as if incorporated herein.
- 7. Prior to, and as of April 28, 2005, the respondent used a business card that held himself out as a "notario publico." A copy of said business card is attached hereto as **Exhibit 2**.
- 8. C.R.S. §12-55-110.3 specifically precludes respondent from using the phrase "notario publico" to advertise his services. The use of the phrase

² Under federal immigration regulations, the practice of law includes the "act or acts of any person appearing in any case, either in person or through the preparation or filing of any brief or other document, paper, application, or petition on behalf of another person or client before or with the service (n/k/a CIS) or any officer of the service, or the board." See 8 C.F.R. 292.1. "Even advice limited to something as 'simple' as selecting and completing the proper service form constitutes the practice of law, since this advice depends on a legal conclusion if the client is eligible for the particular benefit." See Memo, T. Alex Aleinikoff, General Counsel, January 18, 1995, reprinted in 1972, Interpreter Releases, 538-39 (April 17, 1995).

"notario publico" also leads reasonable consumers of legal services, who have previously resided in Mexico and certain other countries, to believe that the respondent is able to perform legal services on their behalf.

- 9. The above business card also held the respondent out as being able to provide immigration services. The language that the respondent can provide immigration services also leads reasonable consumers to believe that the respondent can prepare immigration forms.
- 10. The respondent has also admitted that he has continued to use signage that discloses in the Spanish language that he provides services as a "notario publico" and that he provides immigration, real estate, insurance, translation and income tax services. C.R.S. §12-55-110.3(1)(1) requires that the respondent (and others similarly situated) be required to affirmatively state that he is not an attorney licensed to practice law in the State of Colorado and that he cannot give legal advice or accept fees for legal advice if he advertises, including by signage, his notary services in Spanish. The respondent has failed to use such an affirmative statement as required by C.R.S. §12-55-110.3(1)(1)
- 11. By holding himself out as a "notario publico," and by having signage and business cards that advertise his services as a "notario publico," the respondent has engaged in the unauthorized practice of law in Colorado.
- 12. By holding himself out as being able to provide "immigration" services, and by having signage and business cards that advertise "immigration" services, the respondent has engaged in the unauthorized practice of law.
- 13. In mitigation, the respondent has removed such signage and advertisements, as of May 2005, and understands that he can no longer use such business cards for his notary and other services.

WHEREFORE, petitioner prays at the conclusion hereof.

CLAIM III

- 14. Petitioner incorporates paragraphs 1 and 4 as if incorporated herein.
- 15. The respondent has previously admitted that he engaged in the unauthorized practice of law in 2002-2003 on behalf of Mario Verdugio Sanchez and Gilberto Barreras-Galtelum, by filing notices of appeal on their

behalf with the U.S. Board of Immigration Appeals ("BIA"), and by holding himself out as being able to provide assistance in immigration matters in a Spanish language yellow pages advertisement.

- 16. The respondent made such admission as part of a C.R.C.P. 232.5(d)(3) agreement entered into on September 23, 2003. A copy of said agreement is attached as **Exhibit 3**. At the time the respondent entered into such agreement, the respondent further admitted that he understood that he had to stop selecting and/or preparing immigration forms on behalf of clients, until and unless authorized or accredited by the U.S. Board of Immigration Appeals for any immigration work, and that he had to stop holding himself out as being able to provide assistance in immigration matters in any advertising, business cards and signage.
- 17. The respondent has admitted the misconduct in Claim III, including that such conduct constitutes the unauthorized practice of law in Colorado.
- 18. By filing notices of appeal on behalf of the above two clients, the respondent has engaged in the unauthorized practice of law in Colorado.

WHEREFORE, petitioner prays at the conclusion hereof.

CLAIM IV

- 19. Petitioner incorporates paragraphs 1 18 as if incorporated herein.
- 20. The respondent has continued to assist others in the selection and preparation of petitions for alien relative (form I-130), applications for immigrant visa and alien registration, biographic information sheets (form G-325), applications to register for permanent resident status or adjust status (form I-485), and other basic immigration documents since the September 23, 2003, C.R.C.P. 232.5(d)(3) agreement.
- 21. The respondent has admitted that he continued to charge fees for the selection and preparation of immigration forms after September 23, 2003, in the same or similar amount to those fees that he charged prior to September 23, 2003 for such services.
- 22. By continuing to prepare immigration forms on behalf of undisclosed others, the respondent engaged in the unauthorized practice of law in Colorado.

WHEREFORE, the petitioner prays that this court issue an order directing the respondent to show cause why the respondent should not be enjoined from engaging in any unauthorized practice of law; thereafter that the court enjoin this respondent from the practice of law, or in the alternative that this court refer this matter to a hearing master for determination of facts and recommendations to the court on whether this respondent should be enjoined from the unauthorized practice of law. Furthermore, petitioner requests that the court assess the costs and expenses of these proceedings, including reasonable attorney fees against this respondent; order the refund of any and all fees paid by clients to the respondent; and assess restitution against the respondent for losses incurred by clients or third parties as a result of the respondent's conduct; and any other relief deemed appropriate by this court.

Respectfully submitted this 25 of May 2005.

JAMES C. COYLE, #14970 Deputy Regulation Counsel

Attorney for Petitioner

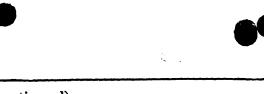




U.S. Department of Justice Immigration and Naturalization Service

OMB #1115-0004 Application to Replace Permanent Resident Card

START HERE - Please Type or Print			FOR INS USE ON
Part 1. Information about	t you.		Returned Receipt
Family	Given	Middle	_
Name CHAVEZ	Name JESUS	Initial J	1
U.S. Mailing Address - C/O			Resubmitted
Street Number Apt.		-	
and Name 940 S. VALLEJO ST		<u> </u>	-
DENVER			
State COLORADO	ZIP Code 80223		Reloc Sent
Date of Birth (Month/Day/Year) 08/04/35	of Birth MEXICO		
Social Security # 524-69-6170	A # A091 792 543		Reioc Rec'd
Part 2. Application type.			
1. My status is: (check one)	· · · · · · · · · · · · · · · · · · ·		
a. Permanent Resident - (Not a Commuter)			
b. Permanent Resident - (Commuter)			Applicant
c. Conditional Permanent Resident			Interviewed
2. Reason for application: (check one) l am a Permanent Resident or Condi	tional Permanust Desident and	• ,	1 1
	estroyed. I have attached a copy o	f an identity	
document	out of sail I have attached a copy of	i un locatory	Status asVenified by
b. my authorized card was never received. I have attached a copy of an identity			Classlnitials
document.			FD-258 forwarded on
c. my card is mutilated. I have attached the mutilated card.			
d. my card was issued with incorrect information because of INS administrative			I-89 forwarded on
error. I have attached the incorrect card and evidence of the correct information.			1-551 seen and returned
e. my name or other biographic information has changed since the card was issued. I have attached my present card and evidence of the new information.			(Initia
l am a Permanent Resident and:			Photocopy of 1-551 verified
f. my present card has an expirati	ion date and it is expiring.		(Initia
g. I have reached my 14th birthday since my card was issued. I have attached my present card.			Name Date
h. 1 I have taken up Commuter status. I have attached my present card and evidence		Sticker # (ten-digii number)	
of my foreign residence. h. 2. I was a Commuter and am now taking up residence in the U.S. I have attached			Action Block
my present card and evidence			1
i my status has been automatical attached my Temporary Status	ly converted to permanent resident	. I nave	1
			ļ
j i nave an old edition of the card			
art 3. Processing informatio			
other's First Name RANCISCA CHAVEZ	Father's First Name		
y of Residence where you applied for an	ENRIQUE CHAVEZ Consulate where Immigrant	Visa was issued	To Be Completed by
migrant Visa or Adjustment of Status	or INS office where status wa		Attorney or Representative, if an
-	.1	<u>.</u>	Fill in box if G-28 is attached
NVER	DEN		to represent the applicant
/Town/Village	Date of Admission as an immigrant or		VOLAG#
irth CHIHUAHUA, MEX.	Adjustment of Status	/90	
			ATTY State License #
TOTAL OF THE SECOND SEC	ued on back.	TITIONER'S	
		EXHIBIT	Form I-90 (Rev. 10/08/9



	nation (continued):		
I you entered the U.S. with an Immigrar	nt Visa, also complete the following:		
Destination in U.S. at time of Admission NO		Port of Entry where Admitt to U.S.	ed
Are you in deportation or exclusion proce	eedings?	Yes	
ince you were granted permanent reside therwise been judged to have abandoned you answer yes to any of the above que	i your status? ✓️ No]Yes	s as Lawful Permanent Resident, or
Part 4. Signature. (Resul the info	ites.)		
certify under penalty of perjury under the longer. I authorize the release of any information and seeking.	laws of the United States of America t nation from my records which the Imn	nigration and Naturalization Service	e needs to determine eligibility for the
gnature A	being	Date 02/16/05	Daytime Phone Number 303-4/87-7508
ease Note: If you do not completely fill found eligible for the request	out this form, or fail to sybmit requir sed document and this application mi	ed documents listed in the instru ay be denied.	ctions, you cannot be
art 5. Signature of perso			
eclare,that I prepared this application a	i the request of the above person and	l it is based on all information of	which I have knowledge.
nature ///	Print Your Name	Date	Daytime Phone Number



Inmigración

Taxes

Notario Publico

Aseguranzas

Ropa para toda ocación

Vestidos para bodas y quinceañeras



SUPREME COURT, STATE OF COLORADO CASE NO. 03UPL006
BEFORE THE UNAUTHORIZED PRACTICE OF LAW COMMITTEE

AGREEMENT PURSUANT TO C.R.C.P. 232.5(d)(3) TO REFRAIN FROM UNAUTHORIZED PRACTICE OF LAW					
THE UNAUTHORIZED PRACTICE OF LAW COMMITTEE, COLÖRADO SUPREME COURT,					
Petitioner,					
v.					
LUIS LOBO,					
Respondent.					
Now on this day of July, 2003, Luis Lobo, the respondent, the Unauthorized Practice of Law Committee, pursuant to C.R.C.P. 232.5(d					

1. The respondent acknowledges and agrees to the following:

accepted by the Unauthorized Practice of Law Committee.

a. The respondent is not licensed as an attorney in the State of Colorado.

enter into the following agreement requiring the respondent to refrain from the unauthorized practice of law. This agreement shall become effective when

b. The Colorado Supreme Court and its Unauthorized Practice of Law Committee have exclusive jurisdiction to determine what constitutes the unauthorized practice of law in Colorado. The unauthorized practice of law includes but is not limited to an unlicensed person's actions as a representative in protecting, enforcing or defending the legal rights and duties of another and/or counseling, advising and assisting that person in connection with legal rights and duties. See Denver Bar Ass'n v. P.U.C., 154 Colo. 273, 391 P.2d 467 (1964). In addition, preparation of legal documents for others by an unlicensed person, other than solely as a typist, is the unauthorized practice of law, UNLESS the Colorado Supreme Court has authorized such

action in a specific circumstance. Title Guaranty v. Denver Bar Ass'n, 135 Colo. 423, 312 P.2d 1011 (1957).

- c. The respondent understands that these restrictions exist, regardless of whether a fee is accepted for the services rendered and even if the respondent discloses that he is not a Colorado attorney.
- 2. The respondent engaged in the unauthorized practice of law in Colorado by selecting and preparing notices of appeal on behalf of Maria V. Verdugo Sanchez and Gilberto M. Barreras-Galtelum, for filing with the U.S. Board of Immigration Appeals in Falls Church, Virginia. The respondent also engaged in the unauthorized practice of law by holding himself out as being able to provide assistance in immigration matters in a yellow pages advertisement.
- 3. The respondent specifically agrees to refrain from any further actions constituting the unauthorized practice of law in Colorado. In exchange, the Committee agrees not to take any further injunctive or other legal action on this matter under C.R.C.P. 228, et. seq.
- 4. The respondent agrees to pay costs made payable to the Colorado Supreme Court Office of Attorney Regulation Counsel in the sum of \$247.00 incurred in conjunction with this matter within thirty (30) days after the acceptance of the stipulation by the Unauthorized Practice of Law Committee.
- 5. The respondent agrees to pay restitution to Ms. Sanchez and Mr. Barreras-Galtelum in the amount of \$55.00 within thirty (30) days after the acceptance of the stipulation by the Unauthorized Practice of Law Committee.
- 6. The respondent understands that any failure to comply with the terms of this agreement may subject him to civil injunction proceedings pursuant to C.R.C.P. 234-240. The respondent further understands that counsel for the Unauthorized Practice of Law Committee has the authority to investigate whether or not the respondent has fully complied with the terms of this agreement, including whether or not the respondent has stopped selecting and/or preparing immigration forms on behalf of clients, until and unless authorized and accredited by the Board of Immigration Appeals for any immigration work; and has stopped holding himself out as being able to provide assistance in immigration matters in any advertising, business cards and signage; and whether or not the respondent has paid costs and restitution.
- 7. The respondent understands that he has the right to consult with counsel of his choosing (at his own expense) before signing this agreement, and that he has had ample opportunity to do so.

- 8. The respondent affirms that he enters this agreement freely and voluntarily. No promises have been made to the respondent by any person or agency concerning this agreement. He understands that this written agreement constitutes the full agreement between the parties without outside promises, limits or qualifications. The respondent's acceptance of this agreement is completely voluntary.
- 9. The respondent further understands that signing this agreement will not prevent or replace any civil or other proceedings that Ms. Sanchez or Mr. Barreras-Galtelum or others on their behalf may bring in the courts of Colorado, and also does not preclude any proceedings that other governmental agencies may bring pursuant to that agency's jurisdiction.

DATED this _____ day of July, 2003.

Luis Lobo, Respondent

1550 South Federal Boulevard

Denver, CO 80219 (303) 937-3672

Subscribed and sworn to before me this $\frac{23}{6}$ day of

2003, by Luis Lobo, the respondent.

Notary Public

My commission expires:

APPROVED AND ACCEPTED

UNAUTHORIZED PRACTICE OF LAW COMMITTEE OF THE SUPREME COURT OF COLORADO

1 A. Medas

By:

David A. Mestas

Chair